

# UKRAINE



Information of 25 July 2017  
[OJL 193/1 of 25.7.2017](#)

Council Decision of 17 March 2014  
[OJL 161/1 of 29.5.2014](#)

Agreement, Article 81  
[OJL 161/40 of 29.5.2014](#)

Protocol II  
[OJL 161/2121 of 29.05.2014](#)

**Information concerning the entry into force of the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part**

The Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part, signed in Brussels on 21 March 2014 and 27 June 2014 (<sup>1</sup>), enters into force on 1 September 2017, in accordance with Article 486(2) of the Agreement, as the last instrument of ratification or approval was deposited on 11 July 2017.

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<sup>1</sup> OJ L 161, 29.5.2014, p. 3.

## COUNCIL DECISION

of 17 March 2014

### **on the signing, on behalf of the European Union, and provisional application of the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 31(1) and Article 37 thereof, in conjunction with Article 218(5) and the second subparagraph of Article 218(8) of the Treaty on the Functioning of the European Union,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 217, in conjunction with Article 218(5) and the second subparagraph of Article 218(8) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) On 22 January 2007, the Council authorised the Commission to open negotiations with Ukraine for the conclusion of a new agreement between the Union and Ukraine to replace the Partnership and Cooperation Agreement.
- (2) Taking account of the close historical relationship and progressively closer links between the Parties as well as their desire to strengthen and widen relations in an ambitious and innovative way, the negotiations on the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part (hereinafter referred to as ‘the Agreement’), were successfully concluded by the initialling of the Agreement in 2012.
- (3) The Agreement should be signed on behalf of the Union and the Final Act attached to this Decision approved. The Agreement should be applied in part, on a provisional basis in accordance with Article 486 thereof, which provides for the provisional application of the Agreement before its entry into force, pending the completion of the procedures for its conclusion.
- (4) The provisional application of parts of the Agreement does not prejudice the allocation of competences between the Union and its Member States in accordance with the Treaties.

(5) The Agreement should not be construed as conferring rights or imposing obligations which can be directly invoked before Union or Member State courts and tribunals.

(6) Due to political developments and in order to implement the decisions of the European Council meeting of 6 March 2014, it is envisaged that the signature of the Agreement is subject to the Final Act,

HAS ADOPTED THIS DECISION:

*Article 1*

1. The signing, on behalf of the Union, of the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part (hereinafter referred to as ‘the Agreement’), as regards the Preamble, Article 1 and Titles I, II and VII thereof is hereby authorised, subject to the conclusion of the said Agreement and in accordance with the Final Act.

2. The text of the Agreement is attached to this Decision.

*Article 2*

The Final Act attached to this Decision shall be approved on behalf of the Union.

*Article 3*

The President of the Council is hereby authorised to designate the person(s) empowered to sign the Agreement and the Final Act on behalf of the Union.

*Article 4*

Pending its entry into force, and in accordance with Article 486 of the Agreement and subject to the notifications provided for therein, the following parts of the Agreement shall be applied on a provisional basis between the Union and Ukraine, but only to the extent that they cover matters falling within the Union’s competence, including matters falling within the Union’s competence to define and implement a common foreign and security policy:

- Title I,
- Articles 4, 5 and 6 of Title II,
- Title VII (with the exception of Article 479(1)), to the extent that the provisions of that Title are limited to the purpose of ensuring the provisional application of the Agreement in accordance with this Article.

*Article 5*

The Agreement shall not be construed as conferring rights or imposing obligations which can be directly invoked before Union or Member State courts or tribunals.

*Article 6*

This Decision shall enter into force on the date of its adoption.

Done at Brussels, 17 March 2014.

*For the Council*

*The President*

C. ASHTON

## **ASSOCIATION AGREEMENT**

**between the European Union and its Member States, of the one part, and Ukraine, of the other part**

(...)

### *Article 81*

#### **Mutual administrative assistance in customs matters**

Notwithstanding Article 80 of this Agreement, the administrations of the Parties shall provide mutual administrative assistance in customs matters in accordance with the provisions laid down in Protocol II to this Agreement on Mutual Administrative Assistance in Customs Matters.

## **PROTOCOL II**

### **on mutual administrative assistance in customs matters**

#### *Article 1*

##### **Definitions**

For the purposes of this Protocol:

- (a) "customs legislation" shall mean any legal or regulatory provisions applicable in the territories of the Parties, governing the import, export and transit of goods and their placing under any other customs regime or procedure, including measures of prohibition, restriction and control;
- (b) "applicant authority" shall mean a competent administrative authority which has been designated by a Party for this purpose and which makes a request for assistance on the basis of this Protocol;
- (c) "requested authority" shall mean a competent administrative authority which has been designated by a Party for this purpose and which receives a request for assistance on the basis of this Protocol;
- (d) "personal data" shall mean all information relating to an identified or identifiable individual;
- (e) "breach of customs legislation" shall mean any violation or attempted violation of customs legislation.

#### *Article 2*

##### **Scope**

1. The Parties shall assist each other, in the areas within their competence, in the manner and under the conditions laid down in this Protocol, to ensure the correct application of the customs legislation, in particular by preventing, investigating and combating breaches of that legislation.
2. Assistance in customs matters, as provided for in this Protocol, shall apply to any administrative authorities of the Parties which is competent for the application of this Protocol. It shall not prejudice the rules governing mutual assistance in criminal matters. Nor shall it cover information obtained under powers exercised at the request of a judicial authority, except where communication of such information is authorised by that authority.
3. Assistance to recover duties, taxes or fines is not covered by this Protocol.

### *Article 3*

#### **Assistance on request**

1. At the request of the applicant authority, the requested authority shall provide it with all relevant information which may enable it to ensure that customs legislation is correctly applied, including information regarding activities noted or planned which are or could be breaches of customs legislation.
2. At the request of the applicant authority, the requested authority shall inform it:
  - (a) whether goods exported from the territory of one of the Parties have been properly imported into the territory of the other Party, specifying, where appropriate, the customs procedure applied to the goods;
  - (b) whether goods imported into the territory of one of the Parties have been properly exported from the territory of the other Party, specifying, where appropriate, the customs procedure applied to the goods.
3. At the request of the applicant authority, the requested authority shall, within the framework of its legal provisions, take the necessary steps to ensure special surveillance of:
  - (a) natural or legal persons in respect of whom there are reasonable grounds for believing that they are or have been involved in operations in breach of customs legislation;
  - (b) places where stocks of goods have been or may be assembled in such a way that there are reasonable grounds for believing that these goods are intended to be used in breach of customs legislation;
  - (c) goods that are or may be transported in such a way that there are reasonable grounds for believing that they are intended to be used in breach of customs legislation;
  - (d) means of transport that are or may be used in such a way that there are reasonable grounds for believing that they are intended to be used in breach of customs legislation.

### *Article 4*

#### **Spontaneous assistance**

The Parties shall assist each other, at their own initiative and in accordance with their legal provisions, if they consider that to be necessary for the correct application of customs legislation, particularly by providing information obtained pertaining to:



- activities which are or appear to be operations in breach of customs legislation and which may be of interest to the other Party;
- new means or methods employed in committing breaches of customs legislation;
- goods known to be subject to breaches of customs legislation;
- natural or legal persons in respect of whom there are reasonable grounds for believing that they are or have been involved in operations in breach of customs legislation;
- means of transport in respect of which there are reasonable grounds for believing that they have been, are, or may be used in operations in breach of customs legislation.

#### *Article 5*

#### **Delivery, Notification**

At the request of the applicant authority, the requested authority shall, in accordance with legal provisions applicable to the latter, take all necessary measures in order:

- to deliver any documents; or
- to notify any decisions,

emanating from the applicant authority and falling within the scope of this Protocol, to an addressee residing or established in the territory of the requested authority.

Requests for delivery of documents or notification of decisions shall be made in writing in an official language of the requested authority or in a language acceptable to that authority.

#### *Article 6*

#### **Form and substance of requests for assistance**

1. Requests pursuant to this Protocol shall be made in writing. They shall be accompanied by the documents necessary to enable compliance with the request. When required because of the urgency of the situation, oral requests may be accepted, but must be confirmed in writing immediately.
2. Requests pursuant to paragraph 1 of this Article shall include the following information:

- (a) the applicant authority;
- (b) the measure requested;
- (c) the object of and the reason for the request;
- (d) the legal or regulatory provisions and other legal elements involved;
- (e) indications as exact and comprehensive as possible on the natural or legal persons who are the target of the investigations;
- (f) a summary of the relevant facts and of the enquiries already carried out<sup>3</sup>. Requests shall be submitted in an official language of the requested authority or in a language acceptable to that authority. This requirement shall not apply to any documents that accompany the request under paragraph 1 of this Article.

4. If a request does not meet the formal requirements set out above, its correction or completion may be requested; in the meantime precautionary measures may be ordered.

#### *Article 7*

#### **Execution of requests**

1. In order to comply with a request for assistance, the requested authority shall at the request of the applicant authority proceed, within the limits of its competence and available resources, by supplying information already possessed, by carrying out appropriate administrative enquiries concerning operations which constitute, or appear to the applicant authority to constitute, breaches of customs legislation or by arranging such enquiries to be carried out.

The requested authority or the other competent authority to which it has recourse shall conduct administrative enquiries as though acting on its own account or at the request of another authority of that same Party.

The requested authority shall communicate the results of such administrative enquiries to the applicant authority.

2. If the requested authority is not the appropriate authority to comply with a request for assistance, it shall transmit the request to the competent authority, and seek the cooperation of that authority. In such case, provisions of this Protocol will be applicable to that authority *mutatis mutandis*. The applicant authority shall be so advised.

3. Requests for assistance shall be executed in accordance with the relevant legislation of the requested Party.

4. By agreement between the applicant authority and the requested authority and subject to the conditions laid down by the latter, officials appointed by the applicant

authority may be present at the administrative enquiries referred to in paragraph 1 and have access to the same premises and the same documents as the requested authority to obtain information relating to activities that are or may be operations in breach of customs legislation which the applicant authority needs for the purposes of this Protocol.

#### *Article 8*

##### **Form in which information is to be communicated**

1. The requested authority shall communicate results of enquiries to the applicant authority in writing together with relevant documents, certified copies or other items.
2. This information may be in computerised form, unless requested otherwise by the applicant authority.
3. Original documents shall be transmitted only upon request in cases where certified copies would be insufficient. These originals shall be returned at the earliest opportunity.

#### *Article 9*

##### **Exceptions to the obligation to provide assistance**

1. Assistance may be refused or may be subject to the satisfaction of certain conditions or requirements, in cases where a Party is of the opinion that assistance under this Protocol would:
  - (a) be likely to prejudice the sovereignty of Ukraine or that of a Member State of the European Union which has been requested to provide assistance under this Protocol; or
  - (b) be likely to prejudice public policy, security or other essential interests, in particular in the cases referred to under Article 10(2) of this Protocol; or
  - (c) violate industrial, commercial or professional secrets protected by law.
2. Assistance may be postponed by the requested authority on the ground that it will interfere with an on-going investigation, prosecution or proceeding. In such a case, the requested authority shall consult with the applicant authority to determine if assistance can be given subject to such terms or conditions as the requested authority may require.
3. Where the applicant authority seeks assistance which it would itself be unable to provide if so requested, it shall draw attention to that fact in its request. It shall then be for the requested authority to decide how to respond to such a request.

4. For the cases referred to in paragraphs 1 and 2 of this Article, the decision of the requested authority and the reasons therefore must be communicated to the applicant authority without delay.

#### *Article 10*

### **Information exchange and confidentiality**

1. Any information communicated in whatsoever form pursuant to this Protocol shall be of a confidential or restricted nature, depending on the rules applicable in each of the Parties. It shall be covered by the obligation of official secrecy and shall enjoy the protection extended to similar information under the relevant laws of the Party that received it and the corresponding provisions applying to the authorities of the EU Party.

2. Personal data may be exchanged only where the Party which may receive them undertakes to afford such data an adequate level of protection in accordance with the standards and legal instruments referred to in Article 15 of Title III Justice, Freedom and Security of this Agreement.

3. The use, in judicial or administrative proceedings instituted in respect of breaches of customs legislation, of information obtained under this Protocol, is considered to be for the purposes of this Protocol. Therefore, the Parties may, in their records of evidence, reports and testimonies and in proceedings and charges brought before the courts, use as evidence information obtained and documents consulted in accordance with the provisions of this Protocol. The competent authority which supplied that information or gave access to those documents shall be notified of such use.

4. Information obtained shall be used solely for the purposes of this Protocol. Where one of the Parties wishes to use such information for other purposes, it shall obtain the prior written consent of the authority which provided the information. Such use shall then be subject to any restrictions laid down by that authority.

#### *Article 11*

### **Experts and witnesses**

An official of a requested authority may be authorised to appear, within the limitations of the authorisation granted, as an expert or witness in judicial or administrative proceedings regarding the matters covered by this Protocol, and produce such objects, documents or certified copies thereof, as may be needed for the proceedings. The request for appearance must indicate specifically before which judicial or administrative authority the official will have to appear, on what matters and by virtue of what title or qualification the official will be questioned.

## *Article 12*

### **Assistance expenses**

The Parties shall waive all claims on each other for the reimbursement of expenses incurred pursuant to this Protocol, except, as appropriate, for expenses to experts and witnesses, and those to interpreters and translators who are not public service employees.

## *Article 13*

### **Implementation**

1. The implementation of this Protocol shall be entrusted on the one hand to the central customs authority of Ukraine and on the other hand to the competent services of the European Commission and the customs authorities of the Member States of the European Union as appropriate. They shall decide on all practical measures and arrangements necessary for its application, taking into consideration the rules in force in particular in the field of data protection. They may recommend to the competent bodies amendments which they consider should be made to this Protocol.
2. The Parties shall exchange and keep up to date the lists of their respective authorities duly authorized by them for the implementation of this Protocol.
3. The Parties shall consult each other and subsequently keep each other informed of the detailed rules of implementation which are adopted in accordance with the provisions of this Protocol.

## *Article 14*

### **Other agreements**

1. Taking into account the respective competencies of the European Union and the Member States, and without prejudice to the provisions of paragraph 2 of this Article, the provisions of this Protocol shall:
  - not affect the obligations of the Parties under any other international agreement or convention, including bilateral Agreements on mutual assistance which have been or may be concluded between individual Member States and Ukraine;
  - be deemed complementary to Agreements on mutual assistance which have been or may be concluded between individual Member States and Ukraine;
  - not preclude more extensive mutual assistance which may be granted under such Agreements; and shall

- not affect the European Union provisions governing the communication between the competent services of the European Commission and the customs authorities of the Member States of the European Union of any information obtained under this Protocol which could be of interest to the European Union.

2. The provisions of this Protocol shall take precedence over the provisions of any bilateral Agreement on mutual assistance which has been or may be concluded between individual Member States of the European Union and Ukraine insofar as the provisions of the latter are incompatible with those of this Protocol.

#### *Article 15*

#### **Consultations**

In respect of questions relating to the applicability of this Protocol, the Parties shall consult each other to resolve the matter in the framework of the Customs Sub- Committee set up under Article 83 of Chapter 5 (Customs and Trade Facilitation) of Title IV of this Agreement.